

# Proposal for a Five-Year Local Option Levy

Washington County, Oregon November 3, 2015 Election



# FY2016-17 through FY2020-21



**Washington County Cooperative Library Services** 

Submitted by Sherilyn Lombos, Chair, WCCLS Executive Board 5/12/2015

### Table of Contents

Executive Summary2
Overview of Levy Proposal2
History and Importance of Library Levy3
Proposed Levy Schedule4
Levy Context and Justification5
Current Levy Plays Key Role in Financing Countywide Library Services
Where do library dollars come from?5
Where do library dollars go?5
Public Library Operations6
Central Support and Outreach Services that link libraries together
How is library use changing?8
The 2015 Proposed Levy: How will funds be used?10
Key Levy Elements and Assumptions12
Levy Development and Assumptions12
WCCLS Levy Budget Summary – Proposed Levy13
Proposed Expenditures Detail14
Taxpayer Impacts

## **Executive Summary**

#### **Overview of Levy Proposal**

This document provides background information for the Washington County Cooperative Library Services' (WCCLS) replacement levy proposal to the Board of Commissioners on May 12, 2015. The proposal is for a five-year local option levy to support countywide library services for FY2016-17 through FY2020-21. The proposed levy would replace the current levy of \$0.17 per \$1000 of assessed value with a new rate of \$0.22 per \$1000 of assessed value.

The current local option levy (passed on 2010) expires June 30, 2016. That levy was passed by voters with an approval rate of 66%, provides approximately 1/3 of WCCLS funding, and will generate an estimated net amount of \$41.6 million dollars over the five-year term.

The current levy supplements County General Fund support for WCCLS; levy resources provide approximately 33% of support and General Fund resources provide 66%, with 1% from miscellaneous sources. About 80% of WCCLS resources are distributed to member libraries to support operations including open hours, staffing, purchase of materials, and programming to serve all County residents. The remaining resources fund Central Support and Outreach Services that link member libraries together. This includes the infrastructure for the shared library catalog, Internet and Wi-Fi access at member libraries, subscriptions for e-books and research databases, daily Courier deliveries between libraries, early literacy training and support, and coordinated resources for annual summer reading programs. WCCLS also provides outreach services for homebound residents, Spanish-speaking residents and multi-lingual groups, children in care and the Jail library.

The current levy was a maintenance levy. It continued the same rate as the levy approved in 2006, and the goal was to maintain countywide services. Yet, WCCLS and its member libraries were still able to implement service improvements in the last few years. Using budget savings and reserves, WCCLS was able to fund a system wide conversion from barcode tracking of books and other materials to RFID (Radio Frequency Identification) tracking which reduced staff handling and sped up processing. Funds were also directed to the purchase of e-books and e-audiobooks in order to address growing patron demand for new reading formats. Hillsboro expanded its main library on Brookwood Parkway in 2013 and completely remodeled the Shute Park branch in 2014. Banks Public Library expanded in 2012. Beaverton expanded its Murray Scholls Branch in 2015.

Based on research, analysis and discussions with library stakeholders over the course of the last year, analysis of voter polling conducted in January 2015, and assessment of the current economic climate, the WCCLS Executive Board unanimously recommends to the Board of Commissioners that a levy at the rate of \$0.22, an increase of five cents over the current rate, be placed on the November 3, 2015 ballot to cover the five year period of FY2016-17 through FY2020-21. If passed by voters, this would be the first increase in countywide library funding approved since 2006. If approved, the levy would cost the average property owner an additional \$14 in the first year. In addition, the WCCLS Executive Board

recommends that County Counsel be directed to prepare necessary ballot materials. Board of Commissioner meeting dates pertaining to formal discussion of this proposal are scheduled for May 19 and June 2, 2015.

The proposal is estimated to levy a total gross amount of \$69.2 million with an estimated first-year amount levied of \$12.7 million. (Actual levy amounts collected are estimated at 96% of those totals.) For a resident owning an average-priced Washington County home (est. \$255,000 in FY2016-17), the tax impact equates to a first-year annual cost of approximately \$56 or \$4.68 per month. Goals for the proposed levy are:

- Maintain hours and services at the current 15 libraries and branches, and avoid cuts in service
- Maintain current Central Support and Outreach Services that link libraries together
- Support children's reading programs that average over 280,000 child visits per year including summer reading programs and literacy programs for preschoolers so more children enter school ready to learn
- Fund reading and learning supports for children including online homework and tutoring services designed to improve school success
- Fund the purchase of books and materials that users of all libraries have access to
- Provide operational support for expanded or additional library outlets that are planned during the levy cycle to better serve county residents (including Aloha, Cornelius, Bethany and Hillsboro).

The chart below compares the current, expiring levy to the proposed levy. Note that when comparing the current levy to the proposed levy the estimated amounts include not only the proposed increase in the levy rate, but also reflected the cumulative effect of annual increases in countywide assessed values (estimated average increase of 3.75% per year between FY11-12 and FY15-16).

	С	urrent Levy	Pr	oposed Levy	Change		
Total est. amount levied (gross)	\$	43,728,265	\$	69,208,466	\$	25,480,201	
Est. 1st year levy amount (FY11-12 to FY16-17)	\$	8,170,451	\$	12,739,019	\$	4,568,568	
Cost per \$1000/Assessed Value	\$	0.17	\$	0.22	\$	0.05	
Est. cost per avg home (FY15-16 to FY16-17)	\$	41.75	\$	56.19	\$	14.44	
Monthly cost per avg home	\$	3.48	\$	4.68	\$	1.20	

#### History and Importance of Library Levy

Since the first WCCLS supplemental library levy in FY2007-08, levy funds have been a critical component in stabilizing and maintaining countywide library services and allowing the WCCLS system to grow and evolve to meet the literacy, educational, informational and entertainment needs of Washington County. County funding provides an average of 64% of the operating funds for WCCLS member libraries, and covers all of the central support and outreach costs. The current levy provides one-third of WCCLS funds so continued levy funding is essential to maintaining services for the future. This cooperative partnership between the County, nine cities and two non-profit organizations is a unique and successful model for library service in Oregon. Service decisions are made based on whether it is more economical or more efficient to provide the service centrally or at the local library level. Central coordination and funding for shared services allows member libraries to focus on providing high quality direct patron service.

Use of Washington County's public libraries, as measured by checkouts, outpaced growth in County population for many years. This was particularly true during the recession when many residents turned to the library for resume, interview and job-seeking help, using library computers to search and apply for jobs, using library online tools to prepare for college entrance exams or civil service tests, and as a source of free family entertainment. In recent years, library use has leveled off, but WCCLS member libraries continue to serve about 265,000 active, registered patrons who visit their libraries nearly 4 million times per year, checking out nearly 13 million items annually. The public library system plays a critical role in the early literacy development of our youngest residents. Libraries provide free access to age-appropriate books and other materials and offer training and programs to help parents and care providers to incorporate literacy techniques into their daily routines. This means more children enter school ready to read and ready to learn. Last fiscal year, library-provided programs for children had over 280,000 child visits.

The intent of the proposed levy is to maintain and strategically implement services to meet patron needs through 2021, by:

- Maintaining patron access to basic library services
- Increasing efficiencies in service delivery
- Increasing e-content access and options
- Improving reading and learning support for children and youth.

These initiatives are described in greater detail later in this report.

#### **Proposed Levy Schedule**

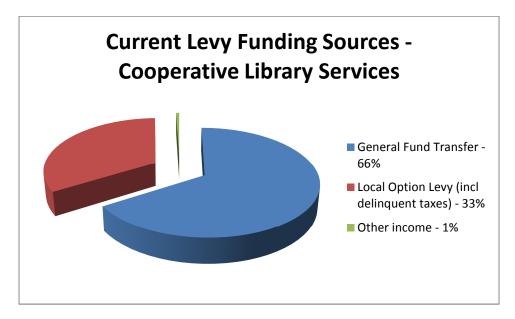
May 2014	WCCLS Policy Group presented levy priorities to the WCCLS Executive Board;
	Aloha Community Library applied for membership in WCCLS upon levy passage
Sept 2014	WCCLS Executive Board began discussion of levy priorities and funding needs
Jan 2015	Voter survey conducted
Feb 2015	Draft levy recommendations presented to WCCLS Executive Board
April 2015	WCCLS Executive Board approval of levy proposal
May 12, 2015	Transmittal of levy proposal to Board of Commissioners in worksession
May 19, 2015	Board review/approval of proposal; direct County Counsel to draft ballot materials
June 2, 2015	Board reviews/approves Ballot Title and Explanatory Statement
Aug 14, 2015	Measure filing deadline
Nov. 3, 2015	Election Day

## Levy Context and Justification

#### **Current Levy Plays Key Role in Financing Countywide Library Services**

#### Where do library dollars come from?

The current levy accounts for 33% of WCCLS revenue, the County's General Fund Transfer accounts for 66% and the remaining 1% is miscellaneous income. The General Fund Transfer represents the vestigial WCCLS serial levy that was rolled into the County's Permanent Rate in 1998 by the passage of Ballot Measure 50. The levy rate for WCCLS at that time was \$0.36 per \$1000 of assessed value, or 16% of the County's permanent tax rate. Since 1998 the Board of Commissioners has allocated General Fund resources annually to WCCLS with increases that approximate the annual increases in assessed value. Levy funds have augmented the General Fund support, beginning with the first local option levy in FY2007-08, and represent a significant portion of countywide library funding. The General Fund Transfer in FY2014-15 is \$17,186,601, and the levy collections total is \$8,669,352.

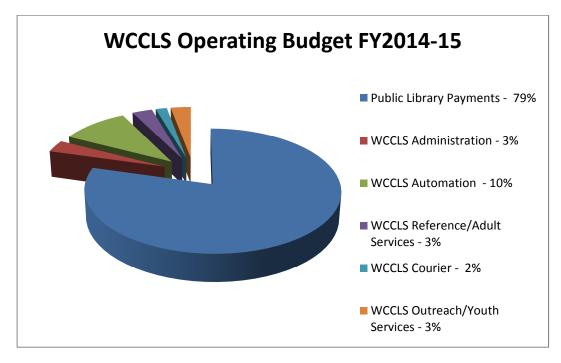


#### Where do library dollars go?

As defined by the County's Strategic Plan, WCCLS has three functions. First, WCCLS is the primary funding source for public library operations. Second, WCCLS provides central support services that link libraries together and support countywide service, and third, WCCLS provides outreach to special populations. The operating expenditures for WCCLS are allocated accordingly to public library operations and Central Support and Outreach. In addition, WCCLS maintains a reserve fund (to cover expenses between the beginning of the fiscal year and when taxes are collected), and an Information Systems Reserve Fund.

In FY2014-15, \$20,517,883 will be distributed via Inter-Governmental Agreement to 12 library providers (operating 15 library outlets) to support public library operations. This is 79% of total expenditures. An

estimated \$5,329,619 will be spent this year for Central Support and Outreach services (Administration, Automation, Reference/Adult Services, Courier, and Outreach/Youth Services). Approximately \$5.5 million is held in reserve.



#### Public Library Operations

Public library service for all county residents is provided through a partnership of the County, nine cities and two non-profit organizations via Inter-Governmental Agreement. They are:

- Banks Public Library
- Beaverton City Library Main Library
  - Beaverton Murray Scholls Branch
- Cedar Mill Community Library Main Library
  - Cedar Mill -- Bethany Branch
- Cornelius Public Library
- Forest Grove City Library
- Garden Home Community Library
- Hillsboro Public Library Main Library
  - Hillsboro Shute Park Branch
- North Plains Public Library
- Sherwood Public Library
- Tigard Public Library
- Tualatin Public Library
- West Slope Community Library (the only County operated library outlet)

Currently an average of 64% of the annual operating expenditures of these libraries comes from WCCLS. The remainder is from local support (city or organization support, fund-raising, grants, fines & fees, etc.), which varies from one library to the next, depending upon local resources and priorities. Capital costs, such as building bonds related to buying and constructing facilities represent an additional, significant local investment in libraries and are borne at the local level, not through WCCLS funds.

Member libraries use WCCLS funds for staffing to maintain open hours, the purchase of books and other materials, providing programming for all ages, and to cover normal operating expenses such as computer purchases, utilities, janitorial services and facility maintenance. Some use WCCLS funds to support lease payments.

#### Central Support and Outreach Services that link libraries together

WCCLS centrally provides services that link libraries together to facilitate countywide sharing of library resources and to benefit member libraries. These services provide the basic infrastructure for the cooperative system, and strategically deploy services when it is more efficient or economical to do so centrally. These include:

- The shared library catalog and the <u>www.wccls.org</u> website (system hardware, software and telecommunications network for all member libraries, robust Internet access for staff and public, cataloging and database control, purchase and maintenance of some library security equipment, 7 day/week staff support)
- Daily Courier deliveries between libraries to fill patron requests and return materials to their home libraries (nearly 7.2 million items per year)
- Purchase of subscriptions to e-resources including e-books, e-audiobooks, and research databases that are available to all users through the wccls.org website
- Coordination and support for youth programming including the annual Summer Reading Program that reaches an estimated 22% of Washington County children, and early literacy materials, training and outreach to parents and child care providers
- Participation and leadership in the Washington County Early Learning Hub to improve the early literacy skills of at-risk children to improve reading and school success
- Outreach services to special populations including mail delivery to residents who are homebound and rotating collections for residential care facilities, outreach to Spanish speaking residents with a focus on children and families, and collection support for the Jail Inmate Library
- Interlibrary Borrowing agreements to expand access for Washington County residents including mediated Interlibrary Borrowing from libraries across the country/world, and direct patron borrowing agreements with four Metro-area library systems (the MIX Agreement), and most other public and academic libraries in Oregon (Oregon Library Passport Program)
- Central coordination of and strategic planning for countywide services, coordinating the annual storytelling festival, and procurement of community sponsorships and partnerships (over \$1.3 million in sponsorships for advertising and incentives for the Summer Reading Program in 2014)
- Publicity and public education regarding library services through traditional, electronic and social media outlets.

During the current levy cycle WCCLS has had no increase in Full Time Equivalent (FTE) staffing, but we have reallocated staffing resources to meet changing program needs.

#### How is library use changing?

Since the passage of the current levy in November 2010, libraries have seen many changes in patron desired services and evolving options for providing services and information to patrons.

One of the goals of the current levy was to support people who were looking for work. During the recession, libraries saw increases in library visits and Internet use as residents used free library resources to search and apply for jobs. This included both skilled and professional workers who were in employment transitions, as well as unemployed people with limited job skills. At both ends of this spectrum were people who had not applied for a job for many years, and who had never had to do so electronically. Library-provided electronic resources, educational programs and training were focused on helping residents retool resumes and interviewing skills, research educational options to learn new trades, find scholarships and grants, write business plans, and more. While employment levels have improved recently, this continues to be an important service for our communities. In addition to job resources, libraries see increasing numbers of residents who need access to government services and forms that are now primarily provided via the Internet: tax forms, health insurance and Medicare information and sign-ups, Social Security, Housing and other services. Balancing public access with personal privacy is a growing concern.

Libraries have long focused on service to children in order to develop life-long readers, and support for children's programs is a key goal of the current levy. In addition to providing free access to over 650,000 children's books and other materials, WCCLS member libraries offer over 6,000 programs per year for children birth through elementary school, in English and other languages. Our member libraries are uniquely poised to support the literacy development of young residents and to help their parents be good first teachers. In recent years, state and national attention has focused on the importance of early literacy for preschoolers as a way to prepare children to enter school ready to read and ready to learn. Along with school districts and other agencies, WCCLS has been an integral player in local planning to improve coordination and deployment of early literacy training and outreach targeting the highest-need children and families in our communities. In 2015 WCCLS is initiating a program to deliver reading materials and provide training for home-based child care providers to increase early literacy exposure for children in care. This program focuses on high-need areas, and these services will be offered in both English and Spanish. This is an opportunity to extend service outside library buildings and to share our expertise with community partners.

Oregon educational funding changes over the last decade have led to the elimination of most schoolbased librarians in Washington County school districts, as funds have been redirected to classroom-only activities. This creates a dilemma for public libraries as we want to continue to support the educational needs of our school children, but we cannot replace the full benefit of in-school library instruction and curriculum-specific collections. Recent efforts by WCCLS member libraries have been directed to working with school district administrations to brainstorm ways that public libraries and schools can work together to address this issue. Use of traditional library collections of print and media resources has leveled off in recent years. Comparisons between 2011 and 2014 show that total circulation of print materials remains about the same, while circulation of music CD's has declined 41%, and circulation of DVD's has declined 17%. In contrast, circulation of e-books and e-audiobooks has increased 189%. In addition to e-book downloads, libraries are circulating pre-loaded e-book readers to patrons who do not have their own devices. WCCLS has offered downloadable e-books since 2010 and in September 2014 added a second e-book vendor option through the wccls.org website. In the last two fiscal years member libraries have directed funds to increase the central purchase of e-books in response to such tremendous patron demand. Ebooks can be downloaded to e-readers, tablets, laptops, and even smart phones. We expect that this mobile trend will continue to grow in the coming years, and we plan to increase and expand e-resources in the coming years.

Library collections are also diversifying in terms of language to better meet the needs of the increasingly diverse population in Washington County. WCCLS and member libraries have invested especially in Spanish language materials, staffing and programming for children and adults, all to serve the Latino community. WCCLS provided funding for two librarians to attend a large international book exposition in Guadalajara, Mexico in 2014 to purchase Spanish language books on behalf of member libraries.

While member libraries have always offered weekly programs for children (babies, toddlers, preschoolers and school-aged children), they continue to increase the number of programs offered for teens and adults. The WCCLS Long Range Plan describes the public library as the community's front porch – a place where people meet, welcome each other, share stories and information, or spend time together in a relaxed, welcoming environment. As such, programs for adults run the gamut from town hall meetings to book talks to music performances to hobby and craft sessions. Hillsboro Public Library has taken this one step further and offers a collection of cake pans for checkout and provides weekly times for the public to print their designs using 3-D printers. Cedar Mill Library circulates media-recording kits and offers workshops on how to program Finch robots. Support for the creative process through maker spaces and resources will continue to grow. In addition to needing adequate space for programming, libraries have seen growth in the use of library spaces for group meetings or study sessions, for tutors to work with students in a safe public space, and for entrepreneurs who use library resources to support their business development.

WCCLS has expanded its use of social media since we first began using Facebook to connect with patrons in 2009. We maintain both English and Spanish Facebook accounts and use Twitter, Pinterest, SoundCloud and YouTube at this time. Member libraries also connect with patrons through social media accounts of their own. In 2013 WCCLS initiated *Library Snapshots*, an email newsletter that is sent quarterly to over 140,000 patrons. Our use and integration of new media options will continue to grow as we look for innovative ways to share information with patrons and develop online reading communities, either as external communities, or as an extension of services integrated into WCCLS resources such as reading recommendations and book reviews embedded in the catalog.

#### The 2015 Proposed Levy: How will funds be used?

The proposed levy will focus on maintaining core library services and strategically implementing services to meet patron needs through 2021. The WCCLS Executive Board is proposing a five-year, fixed rate levy of \$0.22 per \$1000 of Assessed Value to replace the current \$0.17 levy. The proposal includes the following assumptions:

Resources:

- Estimated \$69,208,466 to be levied over the term (estimated \$65,941,120 to be collected)
- Estimated 96% tax collection rate
- Estimated 4% to 4.25% annual increases in countywide Assessed Value
- Assumes annual increases in transfers from the County General Fund will continue to mirror increases in Assessed Value
- Maintain a fund balance (contingency) of 10-15% of annual expenditures, including an Information Systems Replacement Fund

Expenditures:

- On an annual basis, WCCLS Executive Board will review anticipated resources and recommend appropriate expenditure levels for the annual budget process including Central Support and Outreach services and funds to be distributed to public library providers.
- Funds for public library operations will be distributed as outlined in the Public Library Services Agreement which will be revised and updated after the November 2015 election to take effect July 1, 2016, at the beginning of the new levy cycle.
- On an annual basis, expenditures will not typically exceed revenues in order to maintain adequate reserves; there will be flexibility on an annual basis to adjust for specific needs and changes.

Planning for the proposed levy began in 2013. The WCCLS Policy Group (library directors) explored changes necessary to support countywide library services through the levy term and folded them into four priority areas. These were presented to the Executive Board and included in the levy proposal.

- Maintain patron access to core library services:
  - Maintain hours and services at the current 15 member libraries and branches– assure adequate funding to provide consistent and essential core services at all libraries and avoid cuts in service, including maintaining open hours, purchasing books and materials for our diverse population, providing programming for all ages, and responding to changing technology.
  - Plan for operating funds for known library additions or expansions during the term of the levy – this includes the addition of the Aloha Community Library as a new member, expanded replacement facilities in Cornelius and Bethany, and two possible new library outlets in Hillsboro.
  - Maintaining Central Support and Outreach programs that link libraries together and provide necessary infrastructure for the Cooperative. This includes an additional 1.0 FTE

in the Automation program to address network and IT support for member libraries budgeted in FY18-19.

- Increase efficiencies in service delivery:
  - Develop a program to centrally purchase and process high-demand popular adult fiction titles for member libraries to streamline the acquisition process, reduce redundant processes and staff handling of materials, and ultimately get materials to patrons faster.
  - Expand or relocate the Courier warehouse space to accommodate a modest amount of remote storage for member libraries, and purchase and implement Automated Materials Handling (AMH) technology for Courier sorting (add approximately 10,000 sq. ft. total). This will allow libraries to allocate more space for people and programs and retain access to materials that would otherwise be withdrawn due to a lack of space; Courier staff will be able to sort materials with AMH and potentially relieve some tasks currently performed at local libraries.
- Increase e-content access and options:
  - Plan adequate funds to purchase e-books and e-audiobooks to meet patron demand to reduce wait times for downloadable titles and provide broader and deeper collection options to mirror traditional collections. This includes an additional 1.0 FTE in the Reference/Adult Services program to manage the development of electronic collections, budgeted in FY16-17.
  - Plan for emerging e-content options such as streaming media, and e-magazines to provide patrons with multi-media content on mobile platforms. We must be able to respond more nimbly as the marketplace evolves and provide adequate training for library staff to support patron adoption of new services.
- Improve reading and learning supports for children and youth:
  - Add online tutoring services for school-aged children to improve student access to homework support and library resources. Improve access to public library materials by schools, teachers and students to increase educational outcomes. This includes an additional 1.0 FTE in Youth Services Outreach to develop stronger connections with schools and districts budgeted in FY17-18.
  - Expand literacy training -- provide state certified basic and advanced early literacy training for child care providers, parents and library staff so that more children in care have access to reading materials and activities at child care sites and libraries, and more children will enter kindergarten ready to read and ready to learn.
  - Expand training about technology and use by young children provide training for parents so they are better informed about using technology with/by young children and assure that library staff are adequately skilled to answer questions related to technology and young children.

## **Key Levy Elements and Assumptions**

#### Levy Development and Assumptions

As can be seen in the following tables, a number of factors are taken into consideration as the local option levy proposal was developed. The goal is to provide long-term financial sustainability, provide flexibility to respond to fiscal and programmatic changes, and sustain high-quality public library services for all county residents. WCCLS follows assumptions for Assessed Value, annual value increases, tax collection rates, delinquent taxes, interest rates, etc. as directed by Washington County Finance and as used for the General Fund and other County levy projections.

- The ending fund balance for WCCLS as of the end of FY2015-16 (the end of the expiring levy) is used to estimate the beginning fund balance for the new levy cycle; an estimated \$5.2 million.
- An estimate of taxes to be generated by the new local option levy (\$0.17 cent current levy + \$0.05 cent additional) are calculated based on annual increases in Assessed Value of 4% in FY2016-17 and FY2017-18, and the 4.25% thereafter with an estimated first year tax collection rate of 96%.
- Delinquent tax collections are estimated at 1% of the current property taxes collected; interest earnings are estimated at 1% of General Fund Transfer and current property taxes collected in FY2016-17, and then at 1.25% annually thereafter.
- General Fund Transfers are estimated to increase 4% in FY2016-17 and FY2017-18, and 4.25% annually thereafter, mirroring estimated increases in Assessed Value.
- Departmental revenue is projected to increase 2% annually and is used for program-related projects.
- The Public Library Funding Pool for current member libraries will be adjusted approximately 9.7% from FY2015-16 to FY2016-17, and then will increase 3% annually thereafter, assuming that County Assessed Value (and therefore WCCLS revenue) increases at least 3%. The first-year adjustment is designed to address three things: an annual increase of 3% for the first year of the new levy cycle, a recovery of lost buying power during the current levy cycle when annual increases averaged 2.49% (at least 0.5% below County-calculated cost of living increases) and to provide a one-time adjustment in recognition of service changes that occurred during the current levy cycle in order to support maintenance of services in the new levy cycle.
- If County Assessed Value increases more than 3%, the additional funds will go into a second pool to be used to support operations of new or expanded public libraries as they come online, and to serve as a flexible fund for projects and services that evolve over the course of the levy cycle.
- Central Support and Outreach funding includes 3% annual increases in costs for maintenance of current services, plus increased funds associated with the addition of service enhancements recommended for inclusion in this levy cycle.

			Proposed Levy Cycle										
	<u>C</u>	<u>urrent Levy</u> <u>Total</u>	<u>FY16-17</u>		<u>FY17-18</u>		<u>FY18-19</u>		<u>FY19-20</u>		<u>FY20-21</u>	<u>Pr</u>	oposed Levy <u>Total</u>
<u>Resources</u>													
Beginning Balance <sup>1</sup>	\$	5,145,476	\$ 5,245,815	\$	5,409,770	\$	5,025,205	\$	4,906,514	\$	5,179,794	\$	5,245,815
General Fund Transfer (varies w/AV)	\$	82,985,958	\$ 18,662,311	\$	19,408,804	\$	20,233,678	\$	21,093,609	\$	21,990,087	\$	101,388,489
Current Property Taxes - 17 cent levy	\$	41,600,519	\$ 9,358,185	\$	9,732,513	\$	10,146,144	\$	10,577,356	\$	11,026,893	\$	50,841,091
Additional Levy Taxes - 5 cents			\$ 2,779,422	\$	2,890,599	\$	3,013,450	\$	3,141,521	\$	3,275,036	\$	15,100,029
Delinquent Taxes (est 1% of collected)	\$	443,468	\$ 121,376	\$	126,231	\$	131,596	\$	137,189	\$	143,019	\$	659,411
Interest Earnings	\$	229,707	\$ 121,376	\$	157,789	\$	164,495	\$	171,486	\$	178,774	\$	793,920
Departmental Revenue	\$	412,549	\$ 90,289	\$	92,095	\$	93,937	\$	95,816	\$	97,732	\$	469,870
Total Revenues	\$	125,672,201	\$ 31,132,960	\$	32,408,031	\$	33,783,300	\$	35,216,977	\$	36,711,542	\$	169,252,810
Total Resources	\$	130,817,677	\$ 36,378,775	\$	37,817,801	\$	38,808,504	\$	40,123,491	\$	41,891,337	\$1	95,019,907
<u>Expenditures</u>													
Public Library Support incl Aloha (PLSA)	\$	99,387,731	\$ 23,298,017	\$	24,034,657	\$	24,791,897	\$	25,535,354	\$	26,301,114	\$	123,961,038
New libraries/services & flex project funds	\$	684,557	\$ 607,999	\$	935,319	\$	1,253,166	\$	1,292,694	\$	1,434,065	\$	5,523,242
Central Supt/Outreach +Recom. Additions	\$	24,207,860	\$ 7,062,990	\$	7,822,620	\$	7,856,928	\$	8,115,649	\$	8,383,298	\$	39,241,484
Total Expenditures	\$	125,577,198	\$ 30,969,005	\$	32,792,596	\$	33,901,990	\$	34,943,696	\$	36,118,477	\$1	68,725,765
Ending Balance <sup>1</sup>	\$	5,240,479	\$ 5,409,770	\$	5,025,205	\$	4,906,514	\$	5,179,794	\$	5,772,860	\$	5,772,860
% of operating expenses			15%		13%		13%		13%		14%		

<sup>1</sup>Total Resources only includes first year Beginning Balance; Ending Balance also includes Information Systems replacement funds

### Proposed Expenditures Detail

	FY16-17	FY17-18	FY18-19	FY19-20	FY20-21		
Description	Year 1	Year 2	Year 3	Year 4	Year 5	Total - Levy	Note
Public Library Operations, + Aloha Library	\$23,298,017	\$24,034,657	\$24,791,897	\$25,535,354	\$26,301,114	\$123,961,038	Maintains current member library operational funding, adds Aloha Library, incl. small innovation grant fund
Funds for new or expanded library outlets & services, projects to be determined annually	\$607,999	\$935,319	\$1,253,166	\$1,292,694	\$1,434,065	\$5,523,242	Includes funds to support operations at new or expanded library outlets, service expansions, funds for emerging technology and e-content and media reosurces
Maintain Central Support & Outreach services + strategic service enhancements	\$7,062,990	\$7,822,620	\$7,856,928	\$8,115,649	\$8,383,298	\$39,241,484	Maintains Central Support & Outreach services, + additions for address priority areas: high demand popular titles, expanded courier warehouse/storage, e- books/e-audiobooks, tutoring supports, increased school access, student support, 3 FTE
						\$168,725,765	Total

#### **Taxpayer Impacts**

Below is a comparison of taxpayer impacts for the current versus the proposed levy based on estimates of Countywide Assessed Values and average-priced home values in Washington County.

Current Levy	Countywide Assessed Value	Annual AV Growth	Gross Amount Levied	Levy Rate
2011-12 Actual	\$48,061,478,403		\$8,170,451	\$0.17
2012-13 Actual	\$49,184,385,718	2.34%	\$8,361,346	\$0.17
2013-14 Actual	\$50,975,829,129	3.64%	\$8,665,891	\$0.17
2014-15 Actual	\$53,325,861,950	4.61%	\$9,065,397	\$0.17
2015-16 Estimate	\$55,677,532,462	4.41%	\$9,465,181	\$0.17
Five Yr Average	\$51,445,017,532	3.75%	\$8,745,653	\$0.17
Impact of <u>Current</u> Levy fo	r Average Home			
	Avg Home Assessed Value		Annual Cost	Per Month
2011-12 Actual	\$214,362		\$36.44	\$3.04
2012-13 Actual	\$220,644		\$37.51	\$3.13
2013-14 Actual	\$228,700		\$38.88	\$3.24
2014-15 Actual	\$236,139		\$40.14	\$3.35
2015-16 Estimate	\$245,585		\$41.75	\$3.48
Five Yr Average	\$229,086		\$38.94	\$3.25
Proposed Levy	Countywide Assessed Value	Annual AV Growth	Gross Amount Levied	Levy Rate
2016-17 Estimate	\$57,904,633,760	4.00%	\$12,739,019	\$0.22
2017-18 Estimate	\$60,220,819,111	4.00%	\$13,248,580	\$0.22
2018-19 Estimate	\$62,780,203,923	4.25%	\$13,811,645	\$0.22
2019-20 Estimate	\$65,448,362,590	4.25%	\$14,398,640	\$0.22
2020-21 Estimate	\$68,229,918,000	4.25%	\$15,010,582	\$0.22
Five Yr Average	\$62,916,787,477	4.15%	\$13,841,693	\$0.22
Impact of <u>Proposed</u> Levy	for Average Home			
	Avg Home Assessed Value		Annual Cost	Per Month
2016-17 Estimate	\$255,408		\$56.19	\$4.68
2017-18 Estimate	\$265,624		\$58.44	\$4.87
2018-19 Estimate	\$276,913		\$60.92	\$5.08
2019-20 Estimate	\$288,682		\$63.51	\$5.29
2020-21 Estimate	\$300,951		\$66.21	\$5.52
Five Yr Average	\$277,516		\$61.05	\$5.09
Current Levy Cost for Ave	erage Home Compared to Proposed Le	vy Cost		
Change			Annual Cost	Per Month
	Current Levy Average Cost		\$38.94	\$3.25
	Proposed Levy Average Cost		\$61.05	\$5.09
	Change		\$22.11	\$1.84

Note: Changes in dollar amounts when comparing current and proposed levies include not only the increase in tax rate, but increases in countywide Assessed Value over time (FY2011-12 to FY2020-21).